

FOR CLERK USE ONLY
City Council
Item No.

CITY COUNCIL AGENDA FACT SHEET

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Commu	inity Development	F-1 E1,00000			Mar 16	2010
	Department					Requested Date
1.	Request:	il Approval	ΙX	Information Only Presentation	// /	
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2.	Requested Actio		ł			
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3.	Fiscal Impact: Revenue:	Increase Decrease	Γ	Source:		
	Cost:			Source:	1	
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		Does Not Apply	, , <u>i</u> x	,	Į\$UN	known at this time.
4.	Reviewed By:					
	Finance Dept. on	[Ву:	
	Comments:					
	City Attorney on Comments:	<u> </u>			Ву:	
	Note: Back up must be sub	mitted along with thi	s form. Dec	adline is 5:00 p.m., 2 Frld	ays before the	scheduled meeting date.
ERK L	JSE ONLY:					
	CITY COUNCIL DAT	E:		_ ·····		
	Action	ı [Filing	1	
	Conse	,		Presentation	<u></u>	Parks
	Hearii	ng l		Other(specify)	["	
Revie	wed by: City Clerk			City Manager		
	Date	,		Date		

CITY COUNCIL AGENDA REPORT

SUBJECT:

Public Hearing - General Plan Amendment No. 2010-02 for

Housing Element Amendment

AGENDA DATE:

March 16, 2010

REVIEWED BY:

Armando G. Villa, Director of Planning &

Development

APPROVED FOR AGENDA BY: Victor M. Carrillo, City Manager

RECOMMENDATION:

1) Hold public hearing and consider comments. Adopt Resolution No. 2010approving General Plan Amendment No. 2010-02 for the Housing Element Amendment.

FISCAL IMPACT: None.

ENVIRONMENTAL REVIEW:

On July 15, 2008, the Calexico City Council ratified the Initial Study and Negative Declaration (No. 2008-03) for the Housing Element Amendment to the Calexico General Plan. Subsequently, on May 5, 2009, an addendum to the Negative Declaration was approved as part of consideration of General Plan Amendment No. 2009-01, which was an application to amend the approved Housing Element to address the California Department of Housing and Community Development (HCD) comments. Since then, the Housing Element has undergone some minor revisions resulting from final comments received from HCD dated August 17, 2009. Those revisions were determined to be minor and insignificant. Consequently, staff has determined that no further environmental clearance is required for consideration of General Plan Amendment No. 2010-02, an application for the Housing Element Amendment (November 2009).

BACKGROUND INFORMATION:

The Planning Commission held a public hearing on March 8, 2010 to consider further revisions to the City's Housing Element which was adopted by the City Council on May 5, 2009 and subsequently forwarded to the State for review and consideration. The revisions were at the request of the HCD in a letter to the City dated August 17, 2009 (Attachment 1). The letter outlined certain concerns with the Housing Element that

needed to be addressed in order to allow HCD to consider the Element for Certification. Since receipt of the letter, the City's consultant, along with City Staff, have been providing responses to all of the issues outlined in the HCD letter and the responses have been incorporated into the amended Housing Element that is before the Council tonight. Staff has received confirmation from HCD via a letter dated December 10, 2009 (Attachment 2) indicating that all proposed changes will comply with State Housing Law pursuant to (Article 10.6 fo the Government Code).

CURRENT CONSIDERATION:

The City's Housing Element has been amended to reflect comments from HCD. Staff feels confident that the proposed Housing Element Amendment including policies and programs outlined in Secitor 4 of the Element would be implementable over the 5-year planning period. Staff recommends adoption of the proposed Housing Element Amendment.

EXHIBITS:

- 1. Department of Housing and Community Development Comment Letter dated August 17, 2009.
- 2. Department of Housing and Community Development Comment Letter dated December 10, 2009
- 3. City Council Resolution No. 2010-___ approving General Plan Amendment No. 2010-02;
- 4. Housing Element Amendment (November 2009)

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STATE OF CALIFORNIA BUSINESS, TRANSPORTATION AND HOUSING AGENCY
DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

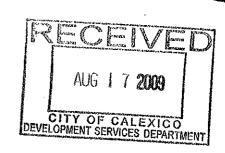
DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT DIVISION OF HOUSING POLICY DEVELOPMENT

1800 Third Street, Suite 430 P.O. Box 952053 Sacramento, CA 94252-2053 (916) 323-3177 FAX (916) 327-2643

August 17, 2009

Mr. Victor Carrillo City Manager City of Calexico 608 Heber Avenue Calexico, CA 92231

Dear Mr. Carrillo:



RE: Review of the Calexico's Adopted Housing Element

Thank you for submitting the City of Calexico's housing element adopted May 5, 2009 and received for review on May 19, 2009. Pursuant to Government Code Section 65585(h), the Department is required to review adopted housing elements and report the findings to the jurisdiction. Conversations with Messrs. Oliver Alvarado, Interim Planning Director, and Eric Veerkamp, the City's consultant, facilitated the review. In addition, the Department received comments submitted by Mr. John G. McClendon on August 14, 2009. However, the Department was unable to fully consider these comments prior to the statutory due date of August 17, 2009. We will, he wever, continue to review the documentation submitted pursuant to Government Code Section 65585(c).

The adopted element addresses some of the statutory requirements described in the October 24, 2008 review; however, further revisions are still needed for the element to comply with State housing element law (Article 10.6 of the Government Code). In particular, the element must still include a complete land inventory and analysis of governmental constraints. The enclosed Appendix describes these and other revisions needed to comply with State housing element law.

The Department appreciates the cooperation and assistance provided by Mr. Alvarado throughout the course of the review and is committed to assist Calexico in addressing all statutory requirements of housing element law. If you have any questions or need additional technical assistance, please contact Mario Angel, of our staff, at (916) 445-3485.

Sincerely,

Cathy E. Creswell Deputy Director

athy E. Crowll

cc: Oliver Alvarado, Interim Planning Director, City of Calexico

APPENDIX CITY OF CALEXICO

The following changes would bring Calexico's housing element into compliance with Article 10.6 of the Government Code. The pertinent Government Code is cited for each recommended change.

Housing element technical assistance information is available on the Department's website at www.hcd.ca.gov/hpd. Refer to the Division of Housing Policy Development and the section pertaining to State Housing Planning. Among other resources, the Housing Element section contains the Department's latest technical assistance tool Building Blocks for Effective Housing Elements (Building Blocks) available at www.hcd.ca.gov/hpd/housing_element2/index.php, the Government Code addressing State housing element law and other resources.

A. Housing Needs, Resources, and Constraints

1. Include an inventory of land suitable for residential development, including vacant sites and sites having the potential for redevelopment, and an analysis of the relationship of zoning and public facilities and services to these sites (Section 65533(a)(3)). The inventory of land suitable for residential development shall be used to identify sites that can be developed for housing within the planning period (Section 65583.2).

Accounting for units built since January 2006 (Table 2.2-16), Calexico has a remaining regional housing needs allocation (RHNA) of 2,080 housing units, of which 940 are for lower-income households.

The element was revised to add Table 2.2-17, describing sites being annexed with approved projects; however, it was not revised to demonstrate the adequacy of these sites to accommodate the City's RHNA. The element must include a complete analysis, as follows:

Progress in Meeting the RHNA: Pursuant to discussions with staff, the projects listed in Table 2.2-17 have approved developments (page 73). The element must indicate the status of these projects and provide information on the projected affordability. Where there is an approved development, units can be credited based on their anticipated rent or sales prices, information on financing or other mechanism establishing affordability. Please note, densities of approved or constructed housing developments do not describe affordability for the purposes of crediting units against the jurisdiction's RHNA. Government Code Section 65583.2(c)(3)(A)&(B) requires the analysis of the land inventory to demonstrate the appropriateness of zoning to encourage and facilitate the development of housing affordable to low-income households. This requirement is relevant to analyzing sites in the inventory available for developmen; and not a substitute for describing the anticipated or proposed rents or sales prices of actual projects when approved or entitled. For projects approved but not yet built, the City must demonstrate the units can be built within the remaining planning period and demonstrate affordability based on projected sale prices or other mechanism demonstrating affordability in the planning period.

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If the City is unable to demonstrate the suitability and availability of these sites, the element must identify additional sites suitable to accommodate development at densities appropriate to encourage and facilitate housing affordable to lower income households or include a program to rezone pursuant to Government Code Sections 65583.2(h). For additional information, refer to the *Building Blocks'* website at http://www.hcd.ca.gov/hpd/housing-element2/SIA_zoning.php.

Sites with Zoning for a Variety of Housing Types

Emergency Shelters: The element includes Program 4.O.e-6 to an end zoning to allow emergency shelters within the RA zone without discretionary approval; however, it does not identify any vacant or underutilized sites zoned RA to demonstrate sufficient capacity in this zone to accommodate at least one new emergency shelter in the planning period. Pursuant to Chapter 633, Statutes of 2007 (SB 2), the element must either demonstrate capacity within the RA zone or identify an alternative zone. For additional information and assistance in addressing this requirement, refer to the Department's SB 2 memo at http://www.hcd.ca.gov/hpd/sb2 memo050708.pdf.

2. Analyze potential and actual governmental constraints upon the maintenance, improvement, or development of housing for all income levels, including the types of housing identified in paragraph (1) of subdivision (c), and for persons with disabilities as identified in the analysis pursuant to paragraph (7), including land use controls, building codes and their enforcement, site improvements, fees and other exections required of developers, and local processing and permit procedures. The analysis shall also demonstrate local efforts to remove governmental constraints that hinder the locality from meeting its share of the regional housing need in accordance with Section 65584 and from meeting the need for housing for persons with disabilities, supportive housing, transitional housing, and emergency shelters identified pursuant to paragraph (7) (Section 65583(a)(5)).

<u>Processing and Permit Procedures</u>: The element (page 83-84) was revised to provide a brief description of permit processing times. However, the element must include a complete description and analysis of typical permit processing procedures and times for <u>both</u> single- and multi-family units, including any discretionary approval procedures or design review requirements and analyze the impact on the timing, cost, and supply of housing. For information on the required analysis, refer to the <u>Building Blocks'</u> website at http://www.hcd.ca.gov/hpd/housing_element2/CON_permits.php

<u>Parking Standards</u>: The element was revised to include additional ir formation on parking requirements, indicating garages or carports are required in the RA zone (page 87). The element, however, does not describe parking requirements for the RC zone. This is especially important as the City appears to be accommodating its entire RHNA for lower-income households within this zone. In addition, the element should describe when garages are required or whether projects can be developed using either a garage <u>or</u> carport.

Inclusionary Ordinance: The element was revised to include Program 4.0.b-6 (page 106) to adopt an inclusionary ordinance. Please be aware, if the City adopts an inclusionary ordinance, the element should be amended to evaluate the requirement for potential impacts on the cost and supply of housing. For example, the element should

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discuss options for meeting the requirements, analyze in-lieu fees and describe how the City promotes compliance with inclusionary requirements, including any incentives or regulatory concessions. This is particularly important given current market conditions and the cumulative impact of local regulations. The City could engage the development community to facilitate this analysis.

B. Housing Programs

1. Identify adequate sites which will be made available through appropriate zoning and development standards and with public services and facilities needed to facilitate and encourage the development of a variety of types of housing for all income levels, including rental housing, factory-built housing, mobilehomes, and emergency shelters and transitional housing. Where the inventory of sites, pursuant to paragraph (3) of subdivision (a), does not identify adequate sites to accommodate the need for groups of all household income levels pursuant to Section 65584, the program shall provide for sufficient sites with zoning that permits owner-occupied and rental multifamily residential use by right, including density and development standards that could accommodate and facilitate the feasibility of housing for very low- and low-income households (Section 65583(c)(1)).

As noted in Finding A-1, the element does not include a complete sites inventory analysis and therefore, the adequacy of sites and zoning were not entablished. Based on the results of a complete sites inventory and analysis, the City may need to add or revise programs to address a shortfall of sites or zoning available to encourage a variety of housing types. Specifically, if the inventory does not identify adequate sites, the element must include a program pursuant to Government Code Section 65583.2(h) to provide sites with zoning that allow owner-occupied and rental multifamily uses by-right sufficient to accommodate the remaining need for lower-income households and allow:

- a minimum of 16 units per site;
- a minimum of 20 units per acre; and
- at least 50 percent of the lower-income need must be accommodated on sites designated for residential use only.

"By-right", pursuant to Government Code Section 65583.2(i), means local government review must not require a conditional use permit (CUP), planned unit development or other discretionary review or approval.

In addition, the element should be revised as follows:

<u>Programs 4.O.f-7</u>: The element notes the City will amend the zoning code to permit residential uses at the high density range without a CUP in the RC zones (page 67); however, no program was added to implement this commitment. This Program could be revised or another program added to commit the City to remove the CUP requirement.

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2. The housing element shall contain programs which "address, and vihere appropriate and legally possible, remove governmental constraints to the maintenance, improvement, and development of housing" (Section 65583(c)(3)).

As noted in Finding A-2, the element requires an analysis of potential governmental constraints. Depending upon the results of that analysis, the City may need to revise or add programs to address and remove or mitigate any identified constraints.

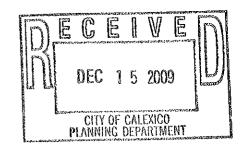
DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT DIVISION OF HOUSING POLICY DEVELOPMENT

1800 Third Street, Suite 430 P. O. Box 952053 Sacramento, CA 94252-2053 (916) 323-3177 / FAX (916) 327-2643 www.hcd.ca.gov



December 10, 2009

Mr. Oliver Alvarado Interim Planning Director City of Calexico 608 Heber Avenue Calexico, CA 92231



Dear Mr. Alvarado:

RE: Review of the City of Calexico's Revised Draft Housing Element Update

Thank you for submitting Calexico's revised draft housing element received for review on October 13, 2009 along with draft revisions sent by e-mail on November 24, 2009 and December 9, 2009. The Department is required to review draft housing elements and report the findings to the locality pursuant to Government Code Section 65585(b). A telephone conversation with you on December 10, 2009 and several telephone conversations with Mr. Eric Veerkamp, the City's consultant, facilitated the review.

The revised draft element addresses the statutory requirements described in the August 17, 2009 review. For example, the element includes Program 6 (page 110) to rezone 30 acres as indicated in Appendix Q to RA, allowing multifamily uses by-right at minimum densities of 20 units per acre to accommodate the City's regional housing need for lower-income households. In addition, the element includes Program 8 which commits the City to adopt a zoning ordinance amendment to eliminate discretionary approvals for projects up to maximum densities in the R-C and R-A zones.

The revised element will comply with State housing element law (Article 10.6 of the Government Code) when these revisions are adopted and submitted to the Department, pursuant to Government Code Section 65585(g).

The Department looks forward to receiving Calexico's adopted housing element. If you have any additional questions, please contact Mario Angel, of our staff, at (916) 445-3485.

Sincerely,

Cathy E. Creswell Deputy Director

cc: Eric Veerkamp, Raney Planning and Management

E. Creswell

RESOLUTION NO. 2010-

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CALEXICO, CALIFORNIA, APPROVING GENERAL PLAN AMENDMENT NO. 2010-02 FOR THE CITY OF CALEXICO HOUSING ELEMENT AMENDMENT.

WHEREAS, the City of Calexico ("City") began the process to update its Housing Element in 2008 pursuant to Section 65580 et seq. of the California Government Code; and

WHEREAS, the City sent its first draft of the Housing Element update to the Department of Housing and Community Development ("HCD") in March of 2008 pursuant to Government Code section 65585(b); and

WHEREAS, the City received comments from HCD on its draft update dated May 23, 2008; and

WHEREAS, the City considered HCD's comments and revised the Housing Element to address such comments as specified in Government Code section 65585(f); and

WHEREAS, the Calexico Planning Commission considered the Housing Element update and Negative Declaration 2008-03 at a duly noticed public hearing on June 23, 2008 and recommended approval of the Housing Element; and

WHEREAS, the City Council considered and adopted the Housing Element update and Negative Declaration 2008-03 on July 15, 2008 at a duly noticed public hearing; and

WHEREAS, pursuant to Government Code section 65585(g), the City submitted the adopted Housing Element to HCD for review; and

WHEREAS, the City received further comments from HCD dated October 24, 2008 which indicated that changes were necessary to bring the City's Housing Element into compliance with State law; and

WHEREAS, based on these additional comments from HCD, the City revised the Housing Element pursuant to Government Code section 65585(f), to specifically address HCD's comments in the October 24, 2008 letter in order to bring the City's Housing Element into compliance with State law; and

CITY COUNCIL RESOLUTION FOR GENERAL PLAN AMENDMENT NO. 2010-02 PAGE 2 OF 6

WHEREAS, the city addressed the October 2008 comments and forwarded changes to the Planning Commission at its meeting held on April 6, 2009. Consequently, the Planning Commission approved a Resolution recommending to City Council approval of proposed amendment; and

WHEREAS, the City Council considered and adopted the Housing Element update and Negative Declaration 2008-03 and its addendum on May 5, 2008 at a duly noticed public hearing; and

WHEREAS, the City sent its second draft of the Housing Element update to the Department of Housing and Community Development ("HCD") in May of 2009 pursuant to Government Code section 65585(b); and

WHEREAS, the City received additional comments from HCD on its 2^{nd} draft update dated August 17, 2009; and

WHEREAS, based on these additional comments from HCD, the City has further revised the Housing Element as evidenced in this proposed Amendment, to specifically address HCD's comments in the August 17, 2009 letter in order to obtain HCD's certification of the City's Housing Element; and

WHEREAS, the changes to the Housing Element reflected in the Amendment dated November of 2009 were *in* two general categories: (1) Housing Needs, Resources and Constraints; (2) Housing Programs; and

WHEREAS, the Housing Element is an informational document and the changes to the Housing Element reflected in this Amendment consist of (1) Programs to rezone 30 acres of land to R-A zoning and identification of existing land within the city that could be developed as multi-family and could be chaged to accomdate multifamily housing, and (2) Policies to allow multifamily uses by right at minimum densities of 20 units per acres to accomodate the City's regional housing need for lower-income households. In addition, the element includes Programs which commit the city to adopt a zoning ordinance amendment to eliminate discretionary aprovals for projects up to maximum densities in the R-C and R-A zones; and

WHEREAS, as specified in Government Code section 65585(a), HCD guidelines are advisory; and

WHEREAS, Section 65361(a) of the Government Code provides that no mandatory element of a General Plan shall be amended more frequently than four times during any calendar year; and

CITY COUNCIL RESOLUTION FOR GENERAL PLAN AMENDMENT NO. 2010-02 PAGE 3 OF 6

WHEREAS, the proposed amendment would constitute the first General Plan amendment for calendar year 2010; and

WHEREAS, the City Council of the City of Calexico has the authority to approve amendments to the City's General Plan; and

WHEREAS, the Planning Commission, held a duly noticed public hearing on March 8, 2010 and recommended to the City Council approval of General Plan Amendment No. 2010-02 for this Housing Element Amendment dated December 2009, with the adoption of Planning Commission Resolution No. 2010-12; and

WHEREAS, public notice of this Amendment and the public hearing has been given pursuant to law, and the City Council has considered all documents relating to the Housing Element update and amendment and evidence presented by City Staff, the City's consultant and other interested parties at a public hearing held with respect to this item on March 16, 2010.

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF CALEXICO DOES HEREBY RESOLVE as follows:

SECTION 1. The above-listed recitals are true and correct.

- **SECTION 2.** The City Council of the City of Calexico has considered the report and recommendation of the Planning Commission prior to making a decision to approve the proposed General Plan Amendment.
- **SECTION 3.** The City Council finds and determines that Negative Declaration No. 2008-03 and its approved addendum, previously considered and approved for the proposal, is adequate and in accordance with the requirements of the California Environmental Quality Act ("CEQA") Guidelines. No further cleareance is necessary for this amendment.
- **SECTION 4.** That in accordance with State Planning and Zoning law and the City of Calexico Municipal Code, the following findings for the approval of the proposed General Plan Amendment No. 2010-02 have been made:
 - a. The proposed General Plan Amendment for the Housing Element Amendment is in conformity with the other elements of the General Plan.
 - b. The proposed General Plan Amendment for the Housing Element Amendment was prepared in accordance with Section 65580 *et seq.* of the Government Code and the HCD comment letter dated August 17, 2009.

CITY COUNCIL RESOLUTION FOR GENERAL PLAN AMENDMENT NO. 2010-02 PAGE 4 OF 6

- c. The Housing Element Amendment is in substantial compliance with Government Code Section 65580 *et.seq.* and any other pertinent provisions of State law because the Amendment contains all legal requirements of housing element law and contains all suggested changes to bring the Housing Element into compliance with the law as identified in the HCD comment letter dated August 17, 2009 pursuant to Government Code section 65585(f)(1) and as shown below:
 - (i) Pursuant to Government Code section 65583(a)(1), Sections 2.0 and 2.2 of the Housing Element Amendment provides the assessment of housing needs;
 - (ii) Pursuant to Government Code section 65583(a)(2), Sections 1.0, 2.0 and 2.2 of the Housing Element Amendment provides an analysis of household characteristics:
 - (iii) Pursuant to Government Code section 65583(a)(3), Section 2.2 of the Housing Element Amendment provides an inventory of land suitable for residential development to satisfy the City's share of housing needs;
 - (iv) Pursuant to Government Code section 65583(a)(4), Section 2.0 of the Housing Element Amendment identifies a zone(s) for emergency shelters;
 - (v) Pursuant to Government Code section 65583(a)(5), Sections 2.2 and 2.3 of the Housing Element Amendment provides an analysis of potential and actual governmental constraints upon the maintenance, improvement or development of housing;
 - (vi) Pursuant to Government Code section 65583(a)(6), Section 2.3 of the Housing Element Amendment provides an analysis of potential and actual non-governmental constraints upon the maintenance, improvement or development of housing;
 - (vii) Pursuant to Government Code section 65583(a)(7), Section 2.0 of the Housing Element Amendment provides an analysis of any special housing needs such as housing for elderly, disabled, large families, and farmworkers;
 - (viii) Pursuant to Government Code section 65583(a)(8), Sections 2.3 and 4.0 of the Housing Element Amendment provides an analysis of opportunities for energy conservation in residential units;
 - (ix) Pursuant to Government Code section 65583(a)(9), Section 2.2 of the Housing Element Amendment provides an analysis of existing assisted housing developments that are eligible to change from low-income housing during the next ten years;
 - (x) Pursuant to Government Code section 65583(b)(1), Section 4.0 of the Housing Element Amendment provides a statement of the City's goals, objectives, and policies relative to housing; and
 - (xi) Pursuant to Government Code section 65583(c), Section 4.0 of the Housing Element Amendment provides a program which sets forth a schedule of actions during the planning period such that there will be

CITY COUNCIL RESOLUTION FOR GENERAL PLAN AMENDMENT NO. 2010-02 PAGE 5 OF 6

beneficial impacts during the planning period.

- d. The proposed General Plan Amendment for the Housing Element Amendment consists of an identification and analysis of existing and projected housing needs and a statement of goals, policies, quantified objectives, financial resources and scheduled programs for the preservation, improvement, and development of housing for all residents and economic groups within the City.
- e. The proposed General Plan Amendment for the Housing Element Amendment will not have a significant effect on the environment.

SECTION 5. That based on the above findings, the City Council of the City of Calexico, California DOES HEREBY APPROVE General Plan Amendment No. 2010-02 adopting the City of Calexico Housing Element Amendment dated December 2009 which is hereby incorporated herein by reference in its entirety.

PASSED, APPROVED AND ADOPTED THIS 16TH DAY OF MARCH 2010.

	CITY OF CALEXICO
	DAVID OUZAN, MAYOR
ATTEST:	
LOURDES CORDOVA, CITY CLERK	
APPROVED AS TO FORM:	
JENNIFER M. LYON, CITY ATTORNE	 Y

CITY COUNCIL RESOLUTION FOR	
GENERAL PLAN AMENDMENT NO. 201	0-02
PAGE 6 OF 6	

SEAL

STATE OF CALIFORNIA) COUNTY OF IMPERIAL) SS CITY OF CALEXICO)	
LOURDES CORDOVA, CITY CLERK OF THE CITY OF CALEXICO, CALIFORNIA HEREBY CERTIFY THAT THE ABOVE FOREGOING RESOLUTION NO. 09- 09, V DULY PASSED AND ADOPTED BY THE CITY OF CALEXICO ON THIS 16th DAY MARCH, 2010 BY THE FOLLOWING VOTE TO WIT:	WAS
AYES: NOES:	
ABSENT:	
ABSTAIN:	
<u> </u>	
LOURDES CORDOVA, CITY CLERK	